

Message Text

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ORIGIN NEA-02

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FM SECSTATE WASHDC

TO AMEMBASSY ANKARA

USMISSION GENEVA

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FOLLOWING ISLAMABAD 9627 NOV 7 SENT TO STATE RPT TO YOU QTE

C O N F I D E N T I A L

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E.O. 11652: N/A

SUBJ: NARCOTICS - SETTLED AREA POPPY BAN

REF: ISLAMABAD 9120

SUMMARY: NEGOTIATIONS WITH GOP LOOKING TOWARD
EARLY REDUCTION POPPY PRODUCTION HAVE BEEN DELAYED
PRIMARILY BECAUSE WE ARE STILL APART ON OUR TWO APPROACHES
TO THE SUBJECT BUT ALSO BECAUSE OF UNAVAILABILITY OF CRUCIAL
STAFF DUE TO EID HOLIDAYS AND INTERNATIONAL CONFERENCES.
END SUMMARY.

1. MISSIONS REPS MET WITH SECRETARY JAFAREY AND ORAKZAI
ON OCTOBER 24. GOP REPS WERE ADAMANT THAT THERE ARE
TOO MANY UNKNOWNNS TO REACH A SPECIFIC AGREEMENT ON A
DETAILED PHASEOUT SCHEDULE AT THIS TIME. AS ALTERNATIVE,
THEY SUGGESTED THAT THE U.S. SUPPORT AN INITIAL RURAL UP-
LIFT PROGRAM TO BE IMPLEMENTED AT THE SAME TIME AS
GOP MOVES AHEAD THIS CROP YEAR WITH PHASE 1-A

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(ELIMINATION ILLICIT PRODUCTION IN SETTLED AREAS AND RE-

DUCTION LICENSING TO 1971/72 LEVELS). THEY REITERATED THE POLITICAL PROBLEMS THEY ARE CONCERNED WITH PARTICULARLY IN GADOON AND SWABIHGHSILS, AND EMPHASIZED THAT BRINGING MORE PRECISION TO SETTLED AREAS PRODUCTION PHASEOUT SCHEDULE DEPENDS UPON EXPERIENCE WITH PHASE 1-A WHICH IN TURN IS DEPENDENT UPON RAPIDITY WITH WHICH NWFP IS ABLE TO INITIATE RURAL UPLIFT PROGRAMS IN AFFECTED AREAS. IT WAS ALSO MADE CLEAR TO US THAT GOP LOOKS TO U.S. FOR FINANCING OF THESE RURAL UPLIFT PROGRAMS.

2. SINCE OUR QUESTIONING DID NOT BRING OUT SUFFICIENT SPECIFICITY ON THE STEPS THE GOP WOULD BE WILLING TO UNDERTAKE IN PHASE 1-A, AID DIRECTOR SUGGESTED THAT FOLLOW-UP DISCUSSIONS TAKE PLACE WITH ORAKZAI FOLLOWED BY ANOTHER MEETING AT JAFAREY LEVEL IN ORDER TO FULLY UNDERSTAND EXACTLY WHAT GOP WAS PREPARED TO DO. ORAKZAI, BOTH IN THIS MEETING AND IN FOLLOWUP MEETINGS, WAS UNABLE TO BRING THE PRECISION WHICH WE HAD HOPED FOR PARTLY BECAUSE COMMUNICATIONS WITH NWFP GOVT HAVE BEEN ADVERSELY AFFECTED BY LONG EID HOLIDAYS AND BY TEMPORARY BREAKDOWN IN COMMUNICATION FACILITIES WITH PESHAWAR. WE ARE NOT IN A POSITION TO EVALUATE WHETHER THIS COMMUNICATION PROBLEM IS MORE THAN TECHNICAL, BUT INTENSIFICATION OF CENTRAL GOVT-PROVINCIAL TENSIONS IN RECENT WEEKS MAY BE HAVING AN INFLUENCE.

3. EXAMPLES OF SPECIFICITY WE SEEK INCLUDE THE EXACT NUMBER OF ACRES WHICH WILL BE LICENSED THIS FISCAL YEAR, THE NUMBER OF POUNDS OF PRODUCT THE NWFP EXPECTS TO PURCHASE BOTH IN THE LICENSED SETTLED AREAS AND IN THE NEWLY LICENSED MERGED AREAS, AND THE PLAN FOR UTILIZATION. WE ALSO HAVE BEEN SEEKING AN ANNOUNCED GOAL FOR PHASEOUT OF PRODUCTION IN THE PROVINCE AS A WHOLE AND AN OUTSIDE DATE BY WHICH PRODUCTION IN THE SETTLED AREAS WOULD BE ELIMINATED. WE HAVE FELT THAT WITH SUCH SPECIFICITY, IT WOULD BE REASONABLE TO RECOMMEND AN INITIAL \$2 MILLION ALLOCATION TO GET STARTED WITH INTENSIVE RURAL UPLIFT PROGRAMS EVEN IF WE ARE NOT ABLE AT THIS TIME TO DEFINE PRECISELY WHEN PRODUCTION WOULD END. WE ACCEPT AS REAL THE GOP CONCERNS ABOUT LOCAL RESISTENCE THEY WILL ENLIMITED OFFICIAL USE

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COUNTER AND BELIEVE IT WOULD PROBABLY BE A MISTAKE TO OBTAIN AN UNDERTAKING FROM THE GOP WHICH NEITHER THE GOP NOR WE BELIEVE CAN BE CARRIED OUT. HOWEVER, UNTIL WE ARE ABLE TO GET MORE PRECISE ANSWERS TO SPECIFIC QUESTIONS-SUCH AS LISTED ABOVE-WE CANNOT MAKE SUCH A PRESENTATION TO WASHINGTON. IN A BRIEF MEETING WITH AID DIRECTOR NOVEMBER 5 JAFAREY PROMISED TO SEEK ANSWERS TO OUR QUESTIONS BUT HE WILL NOT BE ABLE TO GET

BACK TO US BEFORE RETURN OF ORAKZAI FROM GENEVA
MEETINGSEARLY NEXT WEEK.
DECON 7 NOVEMBER 1974
SOBER UNQUOTE RUSH

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